



DEPARTMENT OF ENVIRONMENT AND NATURAL RESOURCES

*On behalf of the Department of Environment and Natural Resources, may I commend the Coastal Resource Management Project (CRMP) for developing the **Legal and Jurisdictional Guidebook for Coastal Resource Management in the Philippines**. This Guidebook reinforces the DENR's capacity to strengthen coastal resource management efforts in the Philippines.*

Through this Guidebook, local government units will be enlightened on their legal and jurisdictional roles in the management of coastal resources, within the context of devolution and decentralization of environmental functions. Just as other DENR publications, such as the Solid Waste Management Manual, have capacitated local government units in managing local environmental concerns, we are certain that this Guidebook will also serve the LGUs effectively as they exercise their developmental regulatory functions in coastal environment management.

Let me therefore enjoin all users of this Guidebook to collectively work for sustainable management of our coastal resources.

Mabuhay ang mga baybayin at karagatan.

VICTOR O. RAMOS
Secretary





DEPARTMENT OF INTERIOR AND LOCAL GOVERNMENT

Greetings!

*It is with greatest pleasure that we congratulate the publication of the **Legal and Jurisdictional Guidebook for Coastal Resource Management in the Philippines.***

The Department of Interior and Local Government believes that this document will contribute to capacity building of local government units insofar as coastal resource management within their respective territorial jurisdictions are concerned. The emphasis that we place on the proper management of coastal resources is highlighted in this document. The Philippines is an archipelagic country and more than 60 percent of its municipalities are located in the coastal zone. The sustainability of economic as well as ecological attributes of these coastal areas is crucial to the overall development of the country. The local governments, being the forefront of resource use activities, shall benefit immensely from the publication of this Guidebook.

We wish to thank our partners in the formulation of this Guidebook — the Department of Environment and Natural Resources (DENR), the Department of Agriculture-Bureau of Fisheries and Aquatic Resources (DA-BFAR), the Coastal Resource Management Project (CRMP), as well as the other institutions that have in one way or another, contributed to its formulation. We are confident that this cooperative project will continue to sustain our efforts in coastal resource management.

MABUHAY!

ROBERTO Z. BARBERS
Secretary





DEPARTMENT OF AGRICULTURE

Greetings!

The Department of Agriculture has been at the forefront of coastal resource management in pursuit of its Mission to uplift the lives of coastal fisherfolk and ensure that fisheries continue to be a profitable source of livelihood. In the many years that we have spent on continuous dialogue with our coastal communities and their local governments, we have recognized that coastal resource management can only be successful when roles are well defined and people are aware of the long-term benefits of fisheries management and, as a result, practice responsible resource use activities. The local governments are responsible for ensuring that such sustainable use practices are supported by a sound institutional and political framework. In the light of the devolution of fisheries management functions to the LGUs, there is therefore an urgent need to build local government capabilities on fisheries and coastal resource management.

*Because community education on roles and responsibilities in CRM is an essential element of any coastal management regime, I am indeed very pleased that the **Legal and Jurisdictional Guidebook for Coastal Resource Management in the Philippines** has been formulated and shall be distributed to CRM practitioners in our coastal areas. With the Guidebook, I am confident that the institutional strengthening of LGUs insofar as implementing CRM regulatory activities is concerned will be further improved and CRM regimes as a whole would be implemented with more profound impacts.*

I am therefore delighted to endorse the distribution of the Guidebook. The document represents a milestone in multi-sectoral efforts to reach out and enlighten coastal communities on the legal and jurisdictional aspects of CRM. As we in the DA renew once more our commitment towards sustainable management of fisheries and coastal resources, we are confident that the Guidebook will usher in a fresh challenge as well to our local government units to institute local CRM programs.


SALVADOR ESCUDERO III
Secretary





DEPARTMENT OF AGRICULTURE - BUREAU OF FISHERIES AND AQUATIC RESOURCES

*At this point in time when the sustainability of the country's coastal resources is being threatened by environmental degradation and overexploitation, the formulation of the **Legal and Jurisdictional Guidebook for Coastal Resources Management in the Philippines** is a bright and positive move in addressing sustainable use issues in the fisheries sector. The Guidebook provides the legal bases for local government regulatory functions in fisheries management. It is, in the long run, a tool for supporting comprehensive coastal resource management programs in the country. There is no other document that deals with fisheries and CRM legalities in such a broad and dissecting manner.*

I therefore endorse the distribution of this Guidebook for utilization by all sectors concerned with sustainable management of coastal resources as their principal instrument to assist them in arriving at resource management decisions with greater confidence and probity.

I would also like to take this opportunity to invite all our partners in fisheries management to join us in our intensified efforts to find solutions to pressing problems in fisheries. The publication of this Guidebook has taken us one more step closer to our goal.


DENNIS B. ARAULLO
Director





COASTAL RESOURCE MANAGEMENT PROJECT

*The Coastal Resource Management Project (CRMP) Team is grateful for the opportunity to assist the Government of the Philippines in the development of this **Legal and Jurisdictional Guidebook for Coastal Resource Management in the Philippines**. We thank our partners in this process for their active participation and commitment to its completion.*

*CRMP's primary mandate is focused on assisting and facilitating the local implementation of coastal resource management. "Think Globally, Act Locally", a familiar saying to many of us, cannot be used more appropriately than in the context of coastal resource management in the Philippines. Local solutions to environmental and natural resource management problems are being sought worldwide as these responsibilities are being devolved to the most fundamental tier, the local government. With the passage of the Philippine Local Government Code (RA 7160) in 1991, the responsibility for managing municipal waters has been largely devolved to the local government unit; with this responsibility come not only opportunities but challenges. For this reason, the **Legal and Jurisdictional Guidebook for Coastal Resource Management** was designed specially for use by local government units and communities to clarify responsibilities, policies and laws to catalyze sustainable use of coastal resources throughout the Philippines.*

The coastal environment represents a highly complex and interconnected system where the interplay between biophysical, social, and economic forces provides many challenges to effective management. For this reason, cooperation and collaboration with coastal stakeholders are key operational modes that will foster the necessary partnership and consensus building across a broad cross section of the coastal community, including local government units, national government agencies, academe, non-government organizations, and coastal communities. Local government units must foster partnerships with each other, the coastal communities they represent, and other stakeholders in order to carry out the substantial tasks at hand, recognizing that fish, mangroves, and coral reefs are unaware of geopolitical boundaries and elections.

*Local government units, being closest to the day-to-day problems, have more than the unique insight and incentive to implement sound practices in coastal resource management. They also represent the coastal communities' last safety net. Without leadership and action on the part of local government, the coastal resource base that supports economic development in coastal areas will ultimately collapse. It is hoped that this **Legal and Jurisdictional Guidebook for Coastal Resource Management** will serve as a vital tool assisting local government units clearly define their roles and responsibilities and make informed decisions about the legal and jurisdictional aspects of coastal resource management that lead to active implementation.*

THE CRMP TEAM





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ACRONYMS AND ABBREVIATIONS

AIJC	Asian Institute for Journalism and Communication	DND	Department of National Defense
AO	Administrative Order	DND-PCG	Department of National Defense-Philippine Coast Guard
AR	artificial reef	DOH	Department of Health
Art.	Article	DOST	Department of Science and Technology
ASEAN	Association of Southeast Asian Nations	DOT	Department of Tourism
BAS	Bureau of Agricultural Statistics	DOTC	Department of Transportation and Communication
BFAR	Bureau of Fisheries and Aquatic Resources	ECA	Environmentally Critical Area
BLGD	Bureau of Local Government Development	ECC	Environmental Compliance Certificate
BLGS	Bureau of Local Government Supervision	ECP	Environmentally Critical Project
BMG	Bureau of Mines and Geosciences	EEZ	Exclusive Economic Zone
BSWM	Bureau of Soils and Water Management	EGF	Environmental Guarantee Fund
CA	Commonwealth Act	EIA	Environmental Impact Assessment
CARL	Comprehensive Agrarian Reform Law	EIARC	Environmental Impact Assessment Review Committee
CB-CRM	community-based CRM	EIS	Environmental Impact Statement
CBBE	Community and Barangay Business Enterprises	EMB	Environmental Management Bureau
CDO	cease-and-desist order	EMF	Environmental Monitoring Fund
CEP	Coastal Environment Program	EMP	Environmental Management Plan
CITES	Convention on the International Trade in Endangered Species of Wild Flora and Fauna	EMPAS	Environmental Management and Protected Areas Service
CLOA	Certificate of Land Ownership Award	EO	Executive Order
CO	Community Organization	ERA	Environmental Risk Assessment
COE-CRM	Center of Excellence for Coastal Resource Management	FAO	Fisheries Administrative Order
CRLC	Coastal Resource Leadership Challenge	FARMC	Fisheries and Aquatic Resources Management Council
CRM	coastal resource management	FASPO	Foreign-Assisted Projects Office
CRMP	Coastal Resource Management Project	FSP	Fisheries Sector Program
CVRP	Central Visayas Regional Project	GLOVIS	Global Vision
DA	Department of Agriculture	GMOA	General Memorandum of Agreement
DAO	Department Administrative Order	HLURB	Housing and Land Use Regulatory Board
DAR	Department of Agrarian Reform	IATCEP	Inter-Agency Task Force on Coastal Environmental Protection
DENR	Department of Environment and Natural Resources	ICLARM	International Center for Living Aquatic Resource Management
DENR-MGB ..	Department of Environment and Natural Resources-Mines and Geosciences Bureau	ICM	Integrated Coastal Management
DEVCOM	Development Communication	IEC	Information, Education and Communication
DILG	Department of Interior and Local Government	IPAF	Protected Areas Fund





IRR	Implementing Rules and Regulations	Officer	
km	kilometers	PFDA	Philippine Fisheries Development Authority
LGA	Local Government Academy	PIA	Philippine Information Agency
LGC	Local Government Code	PNP	Philippine National Police
LGCAMP	Lingayen Gulf Coastal Area Management Program	PNP-MARICOM ..	Philippine National Police Maritime Command
LGU	Local Government Unit	PO	People's Organization
LMB	Land Management Bureau	PPA	Philippine Ports Authority
LMP	League of Municipalities of the Philippines	PRIMEX	Pacific Rim Innovation and Exponents, Inc.
LOI	Letter of Instruction	RA	Republic Act
LOS	Law of the Sea	RED	Regional Executive Director
MARICOM ..	PNP Maritime Command	RTD	Regional Technical Director
MARINA	Maritime Industry Authority	SB	Sangguniang Bayan
MLLW	Mean Lowest Low Water	SCRA	Supreme Court Reports Annotated
MOA	Memorandum of Agreement	Sec.	Section
MSY	Maximum Sustainable Yield	SP	Sangguniang Panlalawigan
NACFAR	National Coalition for Fisheries and Aquatic Reform	SPCPD	Southern Philippines Council for Peace and Development
NARRDS	National Aquatic Resources Research Development Systems	SUML	Silliman University Marine Laboratory
NBOO	National Barangay Operations Office	TURF	Territorial Use Rights in Fisheries
NEDA	National Economic and Development Authority	TWG	Technical Working Group
NEPC	National Environmental Protection Council	UNCED	United Nations Conference on Environment and Development
NGA	National Government Agency	UP-MSI	University of the Philippines-Marine Science Institute
NGO	Non-Government Organization	USAID	United States Agency for International Development
NIPAS	National Integrated Protected Area System	ZOPAD	Zone for Peace and Development
OIC	Officer-in-Charge		
OECE	Overseas Economic Cooperation Fund		
PAB	Pollution Adjudication Board		
PAWB	Protected Areas and Wildlife Bureau		
PCAIFMC	Presidential Committee on Anti-Illegal Fishing and Marine Conservation		
PCAMRD	Philippine Council for Aquatic Marine Research and Development		
PCG	Philippine Coast Guard		
PD	Presidential Decree		
PEA	Public Estates Authority		
PENRO	Provincial Environmental Natural Resources		





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